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BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF THE APPLICATION) CASE NO. AVU-E-17-01
OF AVISTA CORPORATION FOR THE)
AUTHORITY TO INCREASE ITS RATES)
AND CHARGES FOR ELECTRIC AND)
NATURAL GAS SERVICE TO ELECTRIC) DIRECT TESTIMONY
AND NATURAL GAS CUSTOMERS IN THE) OF
STATE OF IDAHO) SCOTT J. KINNEY
_____)

FOR AVISTA CORPORATION

(ELECTRIC ONLY)

1 I. INTRODUCTION

2 Q. Please state your name, employer and business
3 address.

4 A. My name is Scott J. Kinney. I am employed as the
5 Director of Power Supply at Avista Corporation, located at 1411
6 East Mission Avenue, Spokane, Washington.

7 Q. Would you briefly describe your educational and
8 professional background?

9 A. Yes. I graduated from Gonzaga University in 1991
10 with a B.S. in Electrical Engineering and I am a licensed
11 Professional Engineer in the State of Washington. I joined the
12 Company in 1999 after spending eight years with the Bonneville
13 Power Administration. I have held several different positions
14 at Avista in the Transmission Department, beginning as a Senior
15 Transmission Planning Engineer. In 2002, I moved to the System
16 Operations Department as a Supervisor and Support Engineer. In
17 2004, I was appointed as the Chief Engineer, System Operations
18 and as the Director of Transmission Operations in June 2008. I
19 became the Director of Power Supply in January 2013, where my
20 primary responsibilities involve management and oversight of
21 short- and long-term planning and acquisition of power
22 resources.

1 **Q. What is the scope of your testimony in this**
2 **proceeding?**

3 A. My testimony provides an overview of Avista's
4 resource planning and power supply operations. This includes
5 summaries of the Company's generation resources, the current
6 and future load and resource position, and future resource
7 plans. As part of an overview of the Company's risk management
8 policy, I will provide an overview of the Company's hedging
9 practices. I will address hydroelectric and thermal project
10 upgrades, followed by an update on recent developments
11 regarding hydro licensing.

12 A table of contents for my testimony is as follows:

13	<u>Description</u>	<u>Page</u>
14	I. Introduction	1
15	II. Resource Planning and Power Operations	3
16	III. Generation Capital Projects	11
17	IV. Hydro Relicensing	33

18
19 **Q. Are you sponsoring any exhibits?**

20 A. Yes. Exhibit No. 4, Schedule 1 includes Avista's
21 2015 Electric Integrated Resource Plan and Appendices,
22 Confidential Exhibit No. 4, Schedule 2 includes Avista's Energy
23 Resources Risk Policy, and Exhibit No. 4, Schedule 3 includes

1 the Generation and Environmental Capital Project Business
2 Cases.

3

4 **II. RESOURCE PLANNING AND POWER OPERATIONS**

5 **Q. Would you please provide an overview of Avista's**
6 **owned-generating resources?**

7 A. Yes. Avista's owned generating resource portfolio
8 includes a mix of hydroelectric generation projects, base-load
9 coal and base-load natural gas-fired thermal generation
10 facilities, waste wood-fired generation, and natural gas-fired
11 peaking generation. Avista-owned generation facilities have a
12 total capability of 1,925 MW, which includes 56% hydroelectric
13 and 44% thermal resources.

14 Table Nos. 1 and 2 summarize the present net capability of
15 Avista's hydroelectric and thermal generation resources:

Table No. 1: Avista-Owned Hydroelectric Generation

Project Name	River System	Nameplate Capacity (MW)	Maximum Capability (MW)	Expected Energy (aMW)
Monroe Street	Spokane	14.8	15.0	11.2
Post Falls	Spokane	14.8	18.0	9.4
Nine Mile	Spokane	36.0	32	15.7
Little Falls	Spokane	32.0	35.2	22.6
Long Lake	Spokane	81.6	89.0	56.0
Upper Falls	Spokane	10.0	10.2	7.3
Cabinet Gorge	Clark Fork	265.2	270.5	123.6
Noxon Rapids	Clark Fork	518.0	610.0	195.6
Total Hydroelectric		972.4	1,079.9	441.4

Table No. 2: Avista-Owned Thermal Generation

Project Name	Fuel Type	Start Date	Winter Maximum Capacity (MW)	Summer Maximum Capacity (MW)	Nameplate Capacity (MW)
Colstrip 3 (15%)	Coal	1984	111.0	111.0	123.5
Colstrip 4 (15%)	Coal	1986	111.0	111.0	123.5
Rathdrum	Gas	1995	176.0	130.0	166.5
Northeast	Gas	1978	66.0	42.0	61.2
Boulder Park	Gas	2002	24.6	24.6	24.6
Coyote Springs 2	Gas	2003	312.0	277.0	287.3
Kettle Falls	Wood	1983	47.0	47.0	50.7
Kettle Falls CT	Gas	2002	11.0	8.0	7.5
Total			858.6	750.6	844.8

Q. Would you please provide a brief overview of Avista's major generation contracts?

A. Yes. Avista's contracted-for generation resource portfolio consists of Mid-Columbia hydroelectric, PURPA, a tolling agreement for a natural gas-fired combined cycle generator, and a contract with a wind generation facility.

1 The Company currently has long-term contractual rights for
 2 resources owned and operated by the Public Utility Districts of
 3 Chelan, Douglas and Grant counties. Table No. 3 provides the
 4 estimated energy and capacity associated with the Mid-Columbia
 5 hydroelectric contracts. Additional details on these contracts
 6 are presented in Company witness Mr. Johnson's testimony.

7 **Table No. 3: Mid-Columbia Hydroelectric Capacity and Energy**
 8 **Contracts**

Counter Party - Hydroelectric Project	Share (%)	Start Date	End Date	Estimated On-Peak Capability (MW)	Annual Energy (aMW)
Grant PUD - Priest Rapids	3.7	12/2001	12/2052	36	19.5
Grant PUD - Wanapum	3.7	12/2001	12/2052	39	18.7
Chelan PUD - Rocky Reach	5.0	1/2015	12/2020	56	33.0
Chelan PUD - Rock Island	5.0	1/2015	12/2020	25	17.0
Douglas PUD - Wells	3.3	2/1965	8/2018	24	17.4
Douglas PUD - Wells renewal	2.0	9/2018	9/2028	14	8.1
Canadian Entitlement					-3

17 Table No. 4 below provides details about other resource
 18 contracts. Avista has a long-term power purchase agreement
 19 (PPA) in place through October 2026 entitling the Company to
 20 dispatch, purchase fuel for, and receive the power output from,
 21 the Lancaster natural gas-fired combined-cycle combustion
 22 turbine project located in Rathdrum, Idaho. In 2011, the
 23 Company executed a 30-year power purchase agreement to purchase
 24 the output (105 MW peak) and all environmental attributes from

1 the Palouse Wind, LLC wind generation project that began
 2 commercial operation in December 2012. Mr. Johnson provides
 3 details related to the remaining contract rights and
 4 obligations in Table No. 4.

5 **Table No. 4: Other Contractual Rights and Obligations**

6	Contract	Type	Fuel Source	End Date	Winter Capacity (MW)	Summer Capacity (MW)	Annual Energy (aMW)
7	Energy America, LLC ¹	Sale	Various	12/2019	-50	-50	-50
8	Douglas Settlement	Purchase	Hydro	9/2018	2	2	3
9	WNP-3	Purchase	System	6/2019	82	0	42
10	Lancaster	Purchase	Gas	10/2026	290	249	222
11	Palouse Wind	Purchase	Wind	12/2042	0	0	40
12	Nichols Pumping	Sale	System	10/2018	-6.8	-6.8	-6.8
	PURPA Contracts	Purchase	Varies	Varies	47.6	47.6	28.8
	Total				364.8	241.8	279

13 **Q. Would you please provide a summary of Avista's power**
 14 **supply operations and acquisition of new resources?**

15 A. Yes. Avista uses a combination of owned and
 16 contracted-for resources to serve its load requirements. The
 17 Power Supply Department is responsible for dispatch decisions
 18 related to those resources for which the Company has dispatch
 19 rights. The Department monitors and routinely studies capacity
 20 and energy resource needs. Short- and medium-term wholesale
 21 transactions are used to economically balance resources with

¹ Energy America, LLC sale is 50 aMW through 2018 and then decreases to 20 aMW in 2019.

1 load requirements. The Integrated Resource Plan (IRP)
2 generally guides longer-term resource decisions such as the
3 acquisition of new generation resources, upgrades to existing
4 resources, demand-side management (DSM), and long-term contract
5 purchases. Resource acquisitions typically include a Request
6 for Proposals (RFP) and/or other market due diligence
7 processes.

8 **Q. Please summarize Avista's load and resource position.**

9 A. Avista's 2015 IRP shows forecasted annual energy
10 deficits beginning in 2026, and annual capacity deficits
11 beginning in 2021. These capacity and energy load/resource
12 positions are shown on pages 6-9 through 6-12 of Exhibit No. 4,
13 Schedule 1 and are also provided in Avista's 2015 IRP load and
14 resource projection.

15 The 2017 Electric IRP is currently being developed and is
16 scheduled to be filed with the Commission on August 31, 2017.
17 Besides ongoing energy efficiency programs, the new resource
18 needs are expected to be later than those identified in the
19 2015 IRP because of updates to the load forecast and the amount
20 of currently secured resources.

21 **Q. How does Avista plan to meet future energy and**
22 **capacity needs?**

1 A. The 2015 Preferred Resource Strategy (PRS) guides the
2 Company's resource acquisitions. The current PRS is described
3 in the 2015 Electric IRP, which is attached as Exhibit No. 4,
4 Schedule 1. The Commission acknowledged the 2015 Electric IRP
5 in Order No. 33463 in Case No. AVU-E-15-08 on February 4, 2016.

6 The IRP provides details about future resource needs,
7 specific resource costs, resource-operating characteristics,
8 and the scenarios used for evaluating the mix of resources for
9 the PRS. The IRP represents the preferred plan at a point in
10 time; however, Avista continuously evaluates different resource
11 options to meet current and future load obligations. The
12 Company held the first meeting of the Technical Advisory
13 Committee on June 2, 2016 to begin the 2017 IRP effort and will
14 conclude with the sixth meeting on June 20, 2017.

15 Avista's 2015 PRS includes 193 MWs of cumulative energy
16 efficiency, 41 MWs of upgrades to existing thermal plants, and
17 525 MWs of natural gas-fired plants (239 MWs of simple cycle
18 combustion turbines (SCCT) and 286 MWs of combined-cycle
19 combustion turbine (CCCT)). The timing and type of these
20 resources as published in the 2015 IRP is provided in Table
21 No. 5.

Table No. 5: 2015 Electric IRP Preferred Resource Strategy

Resource Type	By the End of	ISO Conditions	Winter Peak	Energy
Natural Gas Peaker	2020	96	102	89
Thermal Upgrades	2021-2025	38	38	35
Combined Cycle CT	2026	286	306	265
Natural Gas Peaker	2027	96	102	89
Thermal Upgrades	2033	3	3	3
Natural Gas Peaker	2034	47	47	43
Total		565	597	524
Efficiency Improvements	Acquisition Range		Winter Peak Reduction (MW)	Energy (aMW)
Energy Efficiency	2016-2035		193	132
Distribution Efficiencies			<1	<1
Total Efficiency			193	132

Q. Would you please provide a high-level summary of Avista's risk management program for energy resources?

A. Yes. Avista Utilities uses several techniques to manage the risks associated with serving load and managing Company-owned and controlled resources. The Energy Resources Risk Policy, which is attached as Confidential Exhibit No. 4, Schedule 2, provides general guidance to manage the Company's energy risk exposure relating to electric power and natural gas resources over the long-term (more than 41 months), the short-term (monthly and quarterly periods up to approximately 41 months), and the immediate term (present month).

The Energy Resources Risk Policy is not a specific procurement plan for buying or selling power or natural gas at any particular time, but is a guideline used by management when

1 making procurement decisions for electric power and natural gas
2 as fuel for generation. The policy considers several factors,
3 including the variability associated with loads, hydroelectric
4 generation, planned outages, and electric power and natural gas
5 prices in the decision-making process.

6 Avista aims to develop or acquire long-term energy
7 resources based on the current IRP's PRS, while taking advantage
8 of competitive opportunities to satisfy electric resource
9 supply needs in the long-term period. Electric power and
10 natural gas fuel transactions in the immediate term are driven
11 by a combination of factors that incorporate both economics and
12 operations, including near-term market conditions (price and
13 liquidity), generation economics, project license requirements,
14 load and generation variability, reliability considerations,
15 and other near-term operational factors.

16 For the short-term timeframe, the Company's Energy
17 Resources Risk Policy guides its approach to hedging
18 financially open forward positions. A financially open forward
19 period position may be the result of either a short position
20 situation, for which the Company has not yet purchased the
21 fixed-price fuel to generate, or alternatively has not
22 purchased fixed-price electric power from the market, to meet
23 projected average load for the forward period. Or it may be a

1 long position, for which Avista has generation above its
2 expected average load needs, and has not yet made a fixed-price
3 sale of that surplus to the market in order to balance resources
4 and loads.

5 The Company employs an Electric Hedging Plan to guide power
6 supply position management in the short-term period. The Risk
7 Policy Electric Hedging Plan is essentially a price
8 diversification approach employing a layering strategy for
9 forward purchases and sales of either natural gas fuel for
10 generation or electric power in order to approach a generally
11 balanced financial position against expected load as forward
12 periods draw nearer.

13

14

III. GENERATION CAPITAL PROJECTS

15 **Q. Please explain how the Company prepared its case with**
16 **regard to generation capital projects.**

17 A. In this proceeding the Company is proposing a
18 Two-Year Rate Plan for 2018 and 2019. For Rate Year 1
19 (effective January 1, 2018), the Company included capital
20 project additions for 2017 on an end of period basis. For Rate
21 Year 2 (effective January 1, 2019), the Company included 2018
22 capital project additions as well as an average of monthly
23 averages of 2019 capital project additions. For further

1 discussion regarding the Pro Forma adjustments, please see
2 Company witness Ms. Schuh's testimony.

3 **Q. Company witness Mr. Morris identifies and briefly**
4 **explains the six "Investment Drivers" or classifications of**
5 **Avista's infrastructure projects and programs. How then do**
6 **these "drivers" translate to the capital expenditures that are**
7 **occurring in the Company's generation area?**

8 A. The Company's six Investment Drivers are briefly
9 described as follows:

- 10 1. Customer Requested - Respond to customer requests for new
11 service or service enhancements;
12
- 13 2. Customer Service Quality and Reliability - Meet our
14 customers' expectations for quality and reliability of
15 service;
16
- 17 3. Mandatory and Compliance - Meet regulatory and other
18 mandatory obligations;
19
- 20 4. Performance and Capacity - Address system performance and
21 capacity issues;
22
- 23 5. Asset Condition - Replace infrastructure at the end of
24 its useful life based on asset condition; and
25
- 26 6. Failed Plant and Operations - Replace equipment that is
27 damaged or fails, and support field operations.
28

29 The main drivers for the generation-related capital investment
30 include:

- 1 • Updating and replacing century-old equipment in many
- 2 of the Company's hydro facilities to reduce equipment
- 3 failure forced outages;
- 4 • Regular responsive maintenance for reliability to
- 5 keep generating plants operational;
- 6 • Projects to address plant safety and electrical
- 7 capacity issues;
- 8 • Capital requirements from settlement agreements for
- 9 the implementation of Protection, Mitigation and
- 10 Enhancement (PM&E) programs related to the FERC
- 11 License for the Spokane River and Clark Fork River
- 12 hydroelectric projects; and
- 13 • Efficiency upgrades and improvements to meet energy
- 14 and capacity requirements as determined through the
- 15 Integrated Resource Plan.

16 **Q. Please describe the capital planning process that the**
17 **Generation area goes through before generation capital projects**
18 **are submitted to the Capital Planning Group.**

19 A. The capital planning process in Generation Production
20 & Substation Support (GPSS) consists of three main phases. The
21 first phase is a long range or 10-year plan, the second is the
22 five-year prioritization activity, and the third is the five-

1 year estimating process. Descriptions of each phase of the
2 planning process follow.

3 The long range or 10-year plan uses a database tool that
4 exists as the central repository for projects and their
5 associated elements. Projects can be added to the 10-Year
6 Database in several ways:

- 7 • Informal project requests;
- 8 • Input from asset life cycle, condition, needs
9 assessment;
- 10 • Periodic report from Maximo of open corrective
11 maintenance work orders;
- 12 • Periodic report from Maximo of scheduled preventive
13 maintenance work orders;
- 14 • Annual maintenance requirements;
- 15 • Regulatory mandates;
- 16 • Project change requests, drop ins, budget changes, etc.;
- 17 • Formal project request applications; and
- 18 • Efficiency and IRP related upgrades.

19 The GPSS managers meet quarterly to review the 10-year
20 plan, confirm that it is up to date and close completed
21 projects. New projects are highlighted and noted. The impact

1 of each additional project is reviewed. Any disagreement in
2 the priority of projects is discussed until a solution is found.

3 The GPSS management team then participates in an annual
4 workshop in preparation for the budget cycle to prioritize the
5 projects included in the five-year horizon. The team utilizes
6 a formal ranking matrix to insure that the projects are
7 prioritized consistently.

8 Annually, the projects for the next year will be assigned
9 and any capacity or budget constraints are identified and
10 project schedules adjusted accordingly by the GPSS Management
11 Team. GPSS Management and key stakeholders meet monthly at the
12 Generation Coordination Meeting and specific Program or Project
13 Steering Committee Meetings to discuss changes and progress to
14 the schedule. Adjustments and consensus will take place at
15 these meetings.

16 **Q. What generation-related capital projects are planned**
17 **to be completed in the next five years?**

18 A. Table No. 6 shows the amount of projected generation
19 capital transfers to plant by project and by year from 2017
20 through 2019 on a system basis. The main investment drivers
21 (as discussed earlier) of capital transfers for generation
22 resources include asset condition, failed plant and operations,
23 mandatory compliance, and performance and capacity. Details

1 about the generation-related capital projects over the period
 2 2017-2019 are discussed following Table No. 6, and business
 3 cases supporting each of these projects are provided in Exhibit
 4 No. 4, Schedule 3.

5 **Table No. 6: Generation Capital Spending by Business Case**
 6 **(2017 - 2019)**

(System) In \$(000's)				
Business Case Name	2017	2018	2019	
Asset Condition				
Automation Replacement	500	450	600	
Cabinet Gorge Automation Replacement	330	2,093		
Cabinet Gorge Station Service Replacement		2,137		
Cabinet Gorge Unit 1 Refurbishment	4			
Generation DC Supplied System Upgrade	1,220	1,646	750	
Kettle Falls CT Control Upgrade		669		
Kettle Falls Stator Rewind	6,316			
Little Falls Plant Upgrade	10,481	16,444		
Long Lake Plant Upgrades	78	3,950	5,000	
Nine Mile Rehab	9,526	2,213	16,210	
Noxon Station Service	2,503	1,290		
Peaking Generation	500	500	500	
Post Falls Redevelopment	1	4,500	7,200	
Purchase Certified Rebuilt Cat D10R Dozer	814			
Replace Cabinet Gorge Gantry Crane	74	3,637		
Failed Plant and Operations				
Base Load Hydro	1,401	1,149	1,149	
Base Load Thermal Plant	2,494	2,200	2,200	
Regulating Hydro	6,131	3,533	3,533	
Mandatory and Compliance				
Colstrip Thermal Capital	9,500	4,420	10,370	
Clark Fork Settlement Agreement	7,394	6,052	39,097	
Hydro Safety Minor Blanket	350	50	55	
Kettle Falls RO System	4,510			
Spokane River License Implementation	2,007	2,786	533	
Total Planned Generation Capital Projects	\$ 66,135	\$ 59,718	\$ 87,196	

1 **Q. Would you please explain the capital projects related**
2 **to asset conditions that are planned to be completed in the**
3 **next five years?**

4 A. Yes, these capital projects include investments to
5 replace assets based on established asset management principles
6 and strategies adopted by the Company, which are designed to
7 optimize the overall lifecycle value of the investment for our
8 customers. Projects in this investment category are identified
9 in Table No. 6 above.

10 Brief descriptions of each project, the reasons for the
11 projects, the risks of not completing the projects, and the
12 timing of the decisions follow. Additional details can be found
13 in Exhibit No. 4, Schedule 3, Generation and Environmental
14 Capital Project Business Cases.

15 **Automation Replacement - 2017: \$500,000; 2018: \$450,000; 2019:**
16 **\$600,000**

17 The Automation Replacement project systematically replaces the
18 unit and station service control equipment at our generating
19 facilities with a system compatible with Avista's current
20 standards for reliability. Upgrading control systems within
21 our generating facilities allows us to provide reliable energy.
22 The Distributed Controls Systems (DCS) and Programmable Logic
23 Controllers (PLC) are used to control and monitor Avista's
24 individual generating units as well as each total generating
25 facility. The DCS and PLC work is needed now to reduce the
26 higher risk of failure due to the aging equipment. The DCSs
27 are no longer supported and spare modules are limited. The
28 modules in service have a high risk of failure as they are over
29 20 years old. The computer drivers that are needed to
30 communicate to the DCSs will not fit in new computers with
31 Windows 10 operating systems, creating a cyber-security issue.
32 The software needed to view and modify the logic programs only

1 runs on Windows 95. Avista has a very limited supply of Windows
2 95 laptops and they also continue to fail. Replacing aging
3 DCSs and PLCs will reduce unexpected plant outages that require
4 emergency repair with like equipment. A planned approach allows
5 engineers and technicians to update logic programs more
6 effectively and replace hardware with current standards.

7
8 Avista's hydro facilities were designed for base load
9 operation, but are now called on to quickly change output in
10 response to the variability of wind generation, to adjust to
11 changing customer loads, and other regulating services needed
12 to balance the system load requirements and assure transmission
13 reliability. The controls necessary to respond to these new
14 demands include speed controllers (governors), voltage controls
15 (automatic voltage regulator a.k.a. AVR), primary unit control
16 system (i.e. PLC), and the protective relay system. In addition
17 to reducing unplanned outages, these systems will allow Avista
18 to maximize ancillary services within its own assets on behalf
19 of its customers rather than having to procure them from other
20 providers.

21
22 **Cabinet Gorge Automation Replacement - 2017: \$330,000; 2018:**
23 **\$2,093,000**

24 The Cabinet Gorge Automation Replacement project replaces the
25 unit and station service control equipment with a system
26 compatible with Avista's current standards. This plant was
27 designed for base load operation, but is now called on to
28 quickly change output in response to the variability of wind
29 generation, to adjust to changing customer loads, and other
30 regulating services needed to balance the system load
31 requirements and assure transmission reliability. The controls
32 necessary to respond to these new demands include speed
33 controllers (governors), voltage controls (automatic voltage
34 regulator a.k.a. AVR), primary unit control system (i.e. PLC),
35 and the protective relay system. In addition to reducing
36 unplanned outages, these systems will allow Avista to maximize
37 ancillary services on behalf of its customers rather than having
38 to procure such services from other providers.

39
40 **Cabinet Gorge Station Service Replacement - 2018: \$2,137,000**

41 The Cabinet Gorge Station Service project includes replacement
42 of several components, many of them original to the plant.
43 Station Service is an elaborate system required to provide
44 electric power to the plant with multiple built-in redundancies

1 designed to protect the plant's electrical operation. Station
2 Service components include Transformers, Power Centers, Motor
3 Control Centers, Load Centers, Emergency Load Centers and
4 various breakers. The Station Service transformers no longer
5 have the capacity to provide adequate plant load service and
6 could be subject to overload. The current Motor Control Centers
7 (MCC) lack monitoring and indication. Replacement of these
8 MCCs would create operational efficiencies by providing
9 visibility into Station Service performance. The cables
10 require evaluation due to the age of insulation and the wet
11 conditions they have been subject to over the years. The weight
12 due to the number of cables in the tray is a cause of concern
13 for potential failure. Due to system additions, the existing
14 Emergency Generator no longer meets the load critical
15 requirements for the plant. If no action is taken, there is a
16 risk of individual component failure that could force load
17 shedding under certain operational scenarios. If a
18 catastrophic failure occurred within the switchgear and/or
19 power cables, it could result in generator unit and/or plant
20 wide forced outages potentially lasting as long as eight months
21 because of the manufacturing lead time for some specialized
22 equipment. Unplanned hydro outages can result in either
23 purchasing higher cost replacement power from the market or
24 utilizing other more costly Avista generation, and may result
25 in FERC license violations if the plant needs to spill water.

26
27 **Cabinet Gorge Unit 1 Refurbishment - 2017: \$4,000**

28 This is the final capital portion of a major overhaul project
29 completed on Cabinet Gorge Unit #1. The runner hub had
30 significant mechanical issues and needed to be replaced to allow
31 for frequent cycling associated with the integration of
32 intermittent renewable resources. The previous automatic
33 voltage regulator provided a relatively slow response due to
34 its hybrid design and had no limiters for generator protection.
35 The new system provides faster response and adds limiters. The
36 new machine monitoring allows for better analysis of machine
37 condition for this important unit. Rehabilitation of this unit
38 allows flexibility to operate under minimum river flow for fish
39 habitat.

40
41 **Generation DC Supplied System Upgrade - 2017: \$1,220,000; 2018:**
42 **\$1,646,000; 2019: \$750,000**

43 The Generation DC Supplied System Upgrade is a multiyear project
44 to update existing plant DC systems to meet Avista's current
45 Generation Plant DC System Standard. This program will make
46 compliance with the NERC PRC-005 Reliability Standard more

1 tenable and significantly reduce plant outage times now
2 required for periodic testing to meet the standard. The project
3 changes DC System configurations to more easily comply with the
4 NERC requirements for inspection and testing. It addresses
5 battery room environmental conditions to optimize battery life.
6 The project replaces legacy UPS systems with an inverter system
7 and addresses auxiliary equipment based on its life cycle. The
8 Company is currently addressing Battery Bank replacement based
9 on the manufacturers recommended life cycle, which is based on
10 ideal operating conditions. For temperatures fifteen degrees
11 F over the normal operating temperature, the life cycle
12 decreases 50 percent. Component failure, utilization from
13 multiple extended outages and manufacturer's quality are
14 problems we have experienced on these systems. The alternative
15 approach of replacing components as they fail and gradually
16 building out to Avista's current standard may reduce program
17 costs, but adds significant risk of unpredictable full system
18 failures leading to forced plant outages. This program covers
19 both thermal and hydro generation assets. Each planned project
20 will take approximately 16 to 18 months to complete. Added
21 complexity, cost, and time may be needed if extensive work is
22 required to address the temperature and other environmental
23 issues with the location of each new battery system.

24

25 **Kettle Falls CT Control Upgrade - 2018: \$669,000**

26 This project will replace the Solar Combustion Turbine HMI
27 software and hardware, upgrade PLC controls platform, and
28 replace the Fire Protection system. The current controls are
29 outdated, with spare parts and software support no longer
30 available. Without this project, the system will continue to
31 deteriorate, increasing the risk of forced outages. In 2002,
32 KFGS added a second 7 MW generating unit at the facility that
33 can operate in simple or combined cycle modes. Operation of
34 this CT, the associated heat recovery steam generator (HRSG)
35 and fire protection is done remotely through the Solar TTX
36 controls system. The controls platform is legacy equipment and
37 the control program is no longer supported. Additionally, the
38 installed version of the Allen Bradley control network has not
39 been supported for many years. The Human Machine Interface
40 (HMI) control system used by operations functions on Windows
41 2000 software, which is no longer available or supported. The
42 desktop operating computer recently failed and the plant is now
43 operating without a spare. With this failed HMI, the HRSG
44 cannot be operated from the local control panel at the turbine
45 enclosure. If the remaining HMI fails, the CT will only be
46 able to be operated in the simple-cycle mode as there will not

1 be any communication with the HRSG system. The fire protection
2 system is no longer supported and the unit will not be operated
3 without the fire protection system in service due to insurance
4 requirements. The unit posted its third and fourth highest
5 forced outage rates in the past 15 years in 2013 and 2014. The
6 higher forced outage rate was mostly attributed to components
7 failing within the fire protection system. The upward failure
8 trend is expected to continue. With an increase in plant
9 operations and increasing forced outage rate, mostly attributed
10 to control devices failing on the fire protection system,
11 various options were discussed. Doing nothing will eventually
12 put the combustion turbine in an unreliable and unsafe mode.
13 The option chosen includes installation of new software and
14 hardware in conjunction with upgrading the fire protection
15 system with the newest turbine controls. Completion of this
16 project will increase unit reliability while maintaining safe
17 operations.

18
19 **Kettle Falls Stator Rewind - 2017: \$6,316,000**

20 The KFGS Stator Rewind project aims to rewind the 30 plus year
21 old stator, which is at the end of its expected life. Field
22 inspections performed by GE and Avista using industry standard
23 megger tests have shown a decline in the winding insulation
24 resistance. A 2014 report prepared by the Asset Management
25 group demonstrated the prudence of replacing the winding before
26 it fails in service. Failing in service would significantly
27 extend the outage time and the cost to repair. Scheduled work
28 to rewind the stator is a proactive measure to ensure
29 uninterrupted and efficient operations. This project consists
30 of monitoring the existing machine, developing a rewind
31 contract, manufacturing replacement coils, disassembly, coil
32 removal, new coil installation, reassembly, startup, testing
33 and commissioning. The consequences of a stator failure include
34 an unscheduled outage with lost generation, loss of renewable
35 energy credits required for compliance with the Energy
36 Independence Act, long-term interruption of fuel supply,
37 potential collateral damage to the core and hydrogen cooling,
38 and poses a significant safety hazard.

39
40 **Little Falls Plant Upgrade - 2017: \$10,481,000; 2018:**
41 **\$16,444,000**

42 This is an ongoing multi-year project to replace the Little
43 Falls equipment that ranged in age from 60 to more than 100
44 years old. Forced outages at Little Falls because of equipment
45 failures have significantly increased from about 20 hours in

1 2004 to several hundred hours in the past few years. This
2 project replaces nearly all of the older, unreliable equipment
3 with new equipment, including replacing two of the turbines,
4 all four generators, all generator breakers, three of the four
5 governors, all of the automatic voltage regulators, removing
6 all four generator exciters, replacing unit controls, changing
7 the switchyard configuration, replacing the unit protection
8 system, and replacing and modernizing the station service.
9 Without this focused replacement effort forced outages and
10 emergency repairs would continue to increase, reducing the
11 reliability of the plant. At some point, personnel may need to
12 be placed back in the plant adding to the operating costs. The
13 Asset Management group analyzed the age and condition of all of
14 the equipment in the plant. All of the equipment has been
15 qualified as obsolete in accordance with the obsolescence
16 criteria tool. There are many items in this 100-year old
17 facility which do not meet modern design standards, codes and
18 expectations. This replacement effort will allow Little Falls
19 to be operated reliably and efficiently. Upgrades and
20 replacements associated with two of the four units at Little
21 Falls have been completed. The replacements associated with
22 the remaining two units will be performed over the next two to
23 three years.

24

25 **Long Lake Plant Upgrades - 2017: \$78,000; 2018: \$3,950,000;**
26 **2019: \$5,000,000**

27 The Long Lake Plant Upgrade is a multiyear project to replace
28 and improve plant equipment and systems that range from 20 to
29 more than 100 years old. The effort will begin with the project
30 design in 2018 and expected project completion in 2024. Forced
31 outages at the plant have increased annually from almost zero
32 in 2011 because of equipment failures on multiple pieces of
33 equipment. Specifically, a turbine failed in 2015 and there
34 have been problems with servicing and sourcing parts for the
35 failing 1990 vintage control system. This has caused O&M
36 spending to increase in recent years with a projected upward
37 trend. Prior upgrades to the project are reaching the end of
38 their useful life and have placed additional stress on the
39 plant. There are also safety issues involved with moving
40 station service from one generator to the other that need to be
41 addressed. This project will replace the existing major unit
42 equipment in kind including generators, field poles, governors,
43 exciters, and generator breakers. The generators are currently
44 operated at their maximum temperature which stresses the life
45 cycle of the already 50 plus-year-old windings. Inspections of
46 other components of the generator show the stator core is

1 "wavy", which is a strong indication higher than expected losses
2 are occurring in the generator. Finally, maintenance reports
3 have identified that the field poles on the rotor have shifted
4 from their designed position over the years. The Generator
5 Step Up (GSU's) transformers are over 30 years old and operating
6 at the high end of their design temperature. The GSU's are
7 approaching the end of their useful life and need to be replaced
8 proactively rather than waiting for a failure. Personnel safety
9 is another significant driver for this. The switching procedure
10 for moving station service from one generator to the other
11 resulted in a lost time accident and a near miss incident in
12 the past five years. In addition, the station service
13 disconnects represent the greatest arc-flash potential in the
14 company. This project will reconfigure the system to eliminate
15 requiring personnel to perform this operation and avoid the
16 arc-flash potential area.

17
18 **Nine Mile Rehabilitation - 2017: \$9,526,000; 2018: \$2,213,000;**
19 **2019: \$16,210,000**

20 The Nine Mile Redevelopment is a continuing capital project to
21 rehabilitate and modernize the four unit Nine Mile Hydro
22 Electric Dam. The existing three MW Units 1 and 2, which were
23 over 100 years old, were recently replaced with two new eight
24 MW generators/turbines. The new units added 1.4 aMW of energy
25 and 6.4 MW of capacity above the original configuration
26 generation levels. In addition to these capacity upgrades, the
27 Nine Mile facility has and will receive multiple other upgrades.
28 The additional work at the plant include upgrades to Units 3
29 and 4 over the next several years. The Unit 3 and 4 work
30 includes major unit overhaul of the Runners, Thrust Bearings,
31 and Switchgear; upgrades to the Control and Protection Package
32 including Excitation and Governors; and Rehabilitating the
33 Intake Gates and Trash Rack. Also the sediment bypass system
34 will be redesigned to improve sediment passage. At completion,
35 the total powerhouse production capacity will be increased,
36 units will experience less outages, reduced damaged from
37 sediment, and the failing control components will be replaced.
38 Spending began in 2012 and is expected to continue through 2019.

39
40 **Noxon Station Service - 2017: \$2,503,000; 2018: \$1,290,000**

41 All generation facilities require Station Service to provide
42 electric power to the plant. Station Service components include
43 Motor Control Centers, Load Centers, Emergency Load Centers and
44 various breakers. Station Service is an elaborate system with
45 multiple built-in redundancies designed to protect the plant's
46 electrical operation. In the fall of 2013, studies in response

1 to an electrical overcurrent coordination issue found that a
2 majority of the Station Service components at Noxon Rapids
3 require replacement due to electrical capacity and rating
4 issues stemming from the added loads at the plant and the growth
5 of the electric system in the 50 years of service. This project
6 seeks to create a more reliable Station Service system with the
7 replacement of multiple components in order to avoid forced
8 outages and to modernize the electrical delivery system in the
9 plant. Additionally, this effort will provide remote operation
10 and monitoring capabilities, incorporate previously incomplete
11 service expansions, support future system expansion, improve
12 operator safety and ensure regulatory compliance. If no action
13 is taken, there is a risk of catastrophic switch gear failure
14 and generator unit forced outages for up to a year. Without
15 replacement forced load shedding under certain operational
16 scenarios could be necessary which has an impact on plant
17 operations. Multiple alternatives were considered for this
18 project including do nothing. The chosen alternative replaces
19 and upgrades the equipment described above.

20
21 **Peaking Generation - 2017: \$500,000; 2018: \$500,000; 2019:**
22 **\$500,000**

23 The Peaking Generation program focuses on the ongoing capital
24 maintenance expenditures required to keep Boulder Park,
25 Rathdrum CT, and Northeast CT operating at or above their
26 current performance levels. The program maximizes the ability
27 of these units to start and run efficiently when requested.
28 The reliability of these assets will decline over time,
29 resulting in failure to start, non-compliant emissions, or
30 inefficient operation without this type of program. It is
31 critical that these facilities start when requested to reduce
32 exposure to high market prices or the loss of other Company
33 resources. The program includes initiatives to meet FERC, NERC
34 and EPA mandated compliance requirements.

35
36 **Post Falls Redevelopment - 2017: \$1,000; 2018: \$4,500,000;**
37 **2019: \$7,200,000**

38 The Post Falls HED has been in continual operation since 1906.
39 The generators, turbines, and governors (turbine speed
40 controller) are original equipment and are still in service.
41 The brick powerhouse with riveted steel superstructure remains
42 largely the same as when it started operation. While the plant
43 is still producing electricity, the generating equipment,
44 protective relaying, unit controls, and many other components
45 of the operating equipment are mechanically and functionally
46 failing. The turbines are estimated to be 50 percent efficient

1 contrasted to modern 90 plus percent efficient turbines. The
2 existing governors have had patchwork repairs due to lack of
3 replacement parts and while they allow for unit control, they
4 are ineffective in their response to system disturbances.
5 Generator voltage controllers, protective relays, and unit
6 monitoring systems all have a similar marginal functionality.
7 The units are exhibiting signs of failure. The age of the plant
8 and its original design presents some personnel safety issues
9 that have evolved over time. For example, the access port for
10 crews to access and maintain the turbine runners is too small
11 to allow for any type of backboard or stretcher to exit the
12 turbine area in the event of an injury. The castings used to
13 create the turbine water case do not allow the opening to be
14 increased without risk of permanently damaging the water case
15 and leaking. For this reason, crews have not been able to
16 access the turbines to maintain the runners for nearly a decade.
17 Additionally, control modifications from the late 1940's place
18 the primary generator breakers inside the control room
19 presenting an unacceptable arc flash hazard to operating and
20 maintenance personnel. While either the operation desk or the
21 switchgear can be relocated to address this issue, this work
22 would cost several million dollars and would not address other
23 issues associated with the plant.

24
25 Finally, the Post Falls project has a number of critical
26 operational requirements that support key recreational
27 facilities, fishery, and other FERC license requirements. The
28 Post Falls dam must provide minimum flows during summer months
29 to support fishery habitat downstream and is also subject to
30 restrictions on how fast the flows through the project can
31 change in order to meet downstream flow requirements. The
32 present plant controls marginally provide the precision needed
33 for this control. To address water quality issues during high
34 river flow seasons, unit and spillway controls must follow
35 certain procedures to minimize Total Dissolved Gas creation in
36 the river system. In addition, flows through the project impact
37 regional recreational resources which rely on the water control
38 at Post Falls to maintain the water levels during the summer
39 months. Finally, there is a City Park and boat launch that are
40 located within the immediate upstream reservoir. Safety
41 requirements have been implemented that require all spillgates
42 at the project to be closed before boaters are allowed to use
43 the boat launch and recreate in the reservoir immediately
44 upstream. Flows that would normally go through the plant need
45 to be passed through the spillgates instead because of the
46 unreliability of the generating units, extended maintenance

1 outages, unit de-rates, and forced outages. This requires the
2 boat launch opening to be delayed or in some cases closed on an
3 emergency basis until flows subside or the generating unit can
4 be returned to service.

5
6 In an effort to determine a prudent course of action to address
7 the Post Falls project, a significant Assessment Study was
8 performed to consider a number of different options that might
9 address the issues described above. This assessment concluded
10 that the most prudent course of action was to redevelop the
11 site by keeping the existing powerhouse and location. A
12 subsequent Feasibility Study evaluated different alternatives
13 to redevelop the existing powerhouse. Options include partial
14 replacement through a full redevelopment while retaining the
15 existing powerhouse structure. This Feasibility Study
16 recommended that the project be redeveloped by shutting down
17 the plant, removing the old equipment, and replacing it with
18 new. A cross functional group considered the results of these
19 studies, along with significant financial analysis, to
20 ascertain the most attractive alternative that addressed the
21 issues. The final conclusion of all of this effort recommended
22 a full replacement of the existing units and other powerhouse
23 equipment and that it is more beneficial to shut down the plant
24 during this reconstruction. The project is expected to take
25 five years. This work will replace the existing six generating
26 units with six new variable blade turbine generator units. Work
27 will also include ancillary replacements and powerhouse
28 remediation to attain a 50-year life project. In addition, the
29 efficiency of the new generating equipment will result in an
30 improvement in output capacity and energy. This project will
31 result in an estimated 40 percent increase in capacity and 15
32 percent increase in energy and reduce future major maintenance
33 costs. The planned approach for this replacement project
34 includes completing planning and preliminary construction from
35 2017 through 2019. The plant will be shut down in 2020 with
36 project completion occurring at the end of 2021.

37
38 **Purchase Certified Rebuilt Cat D10R Dozer - 2017: \$814,000**

39 Kettle Falls Generation Station utilizes two D10 CAT dozers to
40 move nearly 500,000 green tons of waste wood around the storage
41 area year-round. Semi-trucks move wood waste from area mills
42 to the plant where it is moved via a conveyor system. The
43 dozers move the material from underneath the conveying system
44 to the storage pile. If the dozers break down and material is
45 not moved from the conveying system, trucks back up in the yard
46 and possibly create issues on Highway 395. Maintaining the

1 waste wood receiving equipment at the plant is critical to the
2 plant operations. The Fuel Equipment Operators also use the
3 dozers to move wood to be burned for the plant operations. The
4 facility cannot operate on wood waste without the use of a
5 dozer. The plant may operate on natural gas at 50 percent
6 capacity but is then not classified as a renewable source and
7 the Renewable Energy Credits are lost. The generator is also
8 less efficient and not designed to operate on natural gas for
9 extended periods.

10
11 Normally one dozer operates while the other is in standby until
12 the 250 hour service is needed. Typically, the dozer operates
13 10-12 hours each day with each machine operating 2,000 hours
14 per year. Major overhauls require shipment over 80 miles to
15 the nearest service center in Spokane. This work is planned
16 and scheduled around the annual maintenance outage to reduce
17 the risk to plant availability due to the loss of the standby
18 dozer. Data over the past 20 years show the engine on the D10R
19 has never reached 9,000 hours of operation between failures and
20 the transmission has never reached 10,000 hours of operation
21 between failures. The CAT D10R dozer has over 36,000 operating
22 hours on the machine chassis. Major components have been
23 rebuilt and are planned on a time based maintenance schedule.
24 Minor components in the auxiliary systems are run until failure.
25 Discussions with the equipment manufacturer service
26 representative identified three options to consider: major
27 rebuild of critical components, a complete certified rebuild,
28 and purchase of new equipment. The fourth, doing nothing, was
29 not viable as the motor had failed and the transmission will
30 fail at some point. The recommendation is to complete a
31 Certified Rebuild of the CAT D10R dozer. The rebuild will be
32 completed during the scheduled annual maintenance outage and
33 will be finished two weeks prior to the plant startup. The
34 Certified Rebuild on our existing D10R will reset the time based
35 maintenance of the major and minor equipment. Reliability on
36 the D10R will increase with the complete rebuild and new brakes
37 and steering will improve safe operation.

38
39 **Replace Cabinet Gorge Gantry Crane - 2017: \$74,000; 2018:**
40 **\$3,637,000**

41 The Cabinet Gorge Gantry Crane project involves the replacement
42 of the original 60 plus year old gantry crane. Previous work
43 prolonged the crane's usefulness, but the crane is currently
44 unable to perform dependably. The gantry crane is the only
45 means of moving the large machinery at Cabinet Gorge in and out
46 of the plant. Its inability to function reliably impacts the

1 work at the plant and presents a safety risk to personnel if
2 the crane fails to control the load. There is also a risk of
3 not being able to accomplish emergency repairs to any of the
4 four generating units. The gantry crane is a bottle neck
5 preventing annual maintenance work and capital improvements.
6 Problems with the crane impacted the Cabinet Gorge Unit 1
7 project (2014-2016) causing delays from two days to three weeks
8 throughout the project. This project will deliver a state-of-
9 the-art crane capable of safely and reliably meeting plant
10 needs. Alternatives ranging from total replacement to
11 refurbishment were considered. Construction will take over
12 four months, following dismantling of the existing crane and a
13 year-long lead time to manufacture a new crane. We anticipate
14 construction will be completed and the project placed in service
15 by December 31, 2018.

16 **Q. Would you please provide details about the capital**
17 **projects related to failed plant and operations, as shown in**
18 **Table No. 6 above?**

19 A. Yes, the generation capital related to failed plant
20 and operations covers requirements to replace assets that have
21 failed and which must be replaced in order to provide continuity
22 and adequacy of service to our customers, such as capital repair
23 of storm-damaged facilities. This investment driver also
24 includes investments in electric infrastructure that is
25 performed by Avista's operational staff, and which is typically
26 budgeted under the category of blankets. The projects for this
27 investment driver include Base Load Hydro, Base Load Thermal
28 Plant, and Regulating Hydro. Additional details can be found
29 in Exhibit No. 4, Schedule 3 Generation and Environmental
30 Capital Project Business Cases.

1 **Base Load Hydro - 2017: \$1,401,000; 2018: \$1,149,000; 2019:**
2 **\$1,149,000**

3 The Base Load Hydro program covers the ongoing capital
4 maintenance expenditures required to keep the Upper Spokane
5 River Plants (Post Falls, Upper Falls, Monroe Street, and Nine
6 Mile) operating within 90 percent of their current performance,
7 as well as meeting FERC and NERC mandated compliance
8 requirements. The historical availability for the base load
9 hydro plants has been declining over the past decade due to
10 deteriorating equipment and a need to replace aging equipment
11 and systems. These plants range from 90 to 105 years old. The
12 program focuses on ways to maintain compliance and reduce
13 overall O&M expenses while maintaining a reasonable level of
14 unit availability. Projects completed under this program
15 include replacement of failed equipment and small capital
16 upgrades to plant facilities. Most of these projects are short
17 in duration, and many are reactionary to plant operations
18 issues.

19
20 **Base Load Thermal Plant - 2017: \$2,494,000; 2018: \$2,200,000;**
21 **2019: \$2,200,000**

22 The Base Load Thermal Plant program is an ongoing program
23 necessary to sustain or improve the operation of base load
24 thermal generating plants, including Coyote Springs 2,
25 Colstrip, Kettle Falls, and Lancaster. Capital projects
26 include replacement of items identified through asset
27 management decisions and programs necessary to maintain
28 reliable operations of these plants. As this asset maintenance
29 program matures, it is expected to decrease forced outage rates
30 and forced de-ratings of these facilities by one standard
31 deviation less than the current average. As these plants
32 continue to age and are called upon to ramp more frequently to
33 meet variations associated with renewable energy integration,
34 their operating performance begins to degrade over time
35 resulting in increased forced outage rates, which increases
36 exposure to the acquisition of replacement energy and capacity
37 from the market. Having a mature asset management program for
38 these thermal facilities helps minimize plant degradation and
39 market exposure. The program also includes initiatives
40 associated with regulatory mandates for air emissions and
41 monitoring, and projects to meet NERC compliance requirements.

42
43 **Regulating Hydro - 2017: \$6,131,000; 2018: \$3,533,000; 2019:**
44 **\$3,533,000**

45 The Regulating Hydro program covers the capital maintenance
46 expenditures required to keep the Long Lake, Little Falls, Noxon

1 Rapids and Cabinet Gorge plants operating at their current
2 performance levels. The program works to improve plant
3 operating reliability so unit output can be optimized to serve
4 load obligations or sold to bilateral counterparties. Work is
5 prioritized according to equipment needs. Sustaining this
6 asset management program is crucial as these facilities age and
7 are ramped more frequently to meet load fluctuations associated
8 with renewable energy integration and changing load dynamics.
9 Additionally, efforts in this program improve ancillary service
10 capabilities from these generating assets. This includes
11 installing blow down systems to allow for units to be on
12 responsive stand by and the ability to provide spinning
13 reserves, move load following demands to all of these plants,
14 voltage regulating needs, and frequency response. The program
15 also includes some elements of hydro license compliance as
16 related to plant operations and equipment.

17 **Q. Would you please provide details about the mandatory**
18 **and compliance capital projects, as shown in Table No. 6 above?**

19 A. Yes, the mandatory and compliance capital investment
20 driver typically includes projects done for compliance with
21 laws, rules, and contract requirements that are external to the
22 Company (e.g. State and Federal laws, Settlement Agreements,
23 FERC, NERC, and FCC rules, and Commission Orders, etc.).
24 Generation capital projects in this investment driver category
25 include Colstrip Thermal Capital, Clark Fork Settlement
26 Agreement, Kettle Falls Reverse Osmosis System, Environmental
27 Compliance, Hydro Safety Minor Blanket and the Spokane River
28 License Implementation. Brief descriptions of each project,
29 the reasons for the projects, the risks of not completing the
30 projects, and the timing of the decisions follow. Additional

1 details can be found in Exhibit No. 4, Schedule 3 Generation
2 and Environmental Capital Project Business Cases.

3 **Colstrip Thermal Capital - 2017: \$9,500,000; 2018: 4,420,000;**
4 **2019: \$10,370,000**

5 The Colstrip capital additions include Avista's pro rata share
6 of ongoing capital expenditures associated with normal outage
7 activities on Units 3 & 4 at Colstrip. Every two out of three
8 years, there are planned outages at Colstrip with higher capital
9 program activities. For non-outage years, the program
10 activities are reduced. Avista votes its 15 percent share of
11 Units 3 & 4 and its approximate 10 percent share of common
12 facilities to approve or disapprove of the planned expenditures
13 proposed by the plant operator on behalf of all the owners.
14 Avista does not operate the facility nor does it prepare the
15 annual capital budget plan. The current operator (Talen)
16 provides the annual business plan and capital budgets to the
17 owner group every September. The entire body of capital work
18 performed in a calendar year at Colstrip includes a variety of
19 projects that the operator characterizes under the following
20 categories: Environmental Must Do, Sustenance, Regulatory, and
21 Reliability Must Do. Avista reviews these individual projects.
22 Some projects are reclassified to O&M if the work does not
23 conform to our own capitalization policy. Avista does not have
24 a "line item veto" capability for individual projects, but can
25 present concerns during the annual September owners' meeting.
26 Ultimately, the business plan is approved in accordance with
27 the Ownership and Operation Agreement for Units 3 & 4 that all
28 six companies with ownership interests are party to.

29

30 **Clark Fork Settlement Agreement - 2017: \$7,934,000; 2018:**
31 **\$6,052,000; 2019: \$39,097,000**

32 The Clark Fork Protection, Mitigation and Enhancement (PM&E)
33 measures include funding for the implementation of programs
34 done through the License issued to Avista Corporation for a
35 period of 45 years, effective March 1, 2001, to operate and
36 maintain the Clark Fork Project No. 2058. The License includes
37 hundreds of specific legal requirements, many of which are
38 reflected in License Articles 404-430. These Articles derived
39 from a comprehensive settlement agreement between Avista and 27
40 other parties, including the States of Idaho and Montana,
41 various federal agencies, five Native American tribes, and
42 numerous Non-Governmental Organizations. Avista is required to
43 develop, in consultation with the Management Committee, a
44 yearly work plan and report, addressing all PM&E measures of

1 the License. In addition, implementation of these measures is
2 intended to address ongoing compliance with Montana and Idaho
3 Clean Water Act requirements, the Endangered Species Act (fish
4 passage), and state, federal and tribal water quality standards
5 as applicable. License articles also describe our operational
6 requirements for items such as minimum flows, ramping rates and
7 reservoir levels, as well as dam safety and public safety
8 requirements. More details are discussed in the hydro
9 relicensing section of this testimony.

10
11 **Hydro Safety Minor Blanket - 2017: \$350,000; 2018: \$50,000;**
12 **2019: \$55,000**

13 The Hydro Generation Minor Blanket funds periodic capital
14 purchases and projects to ensure public safety at hydro
15 facilities both on and off water, for FERC regulatory and
16 license requirements. The types of projects include barriers
17 and other safety items like lights, signs and sirens. Section
18 10(c) of the Federal Power Act authorizes the FERC to establish
19 regulations requiring owners of hydro projects under its
20 jurisdiction to operate and properly maintain such projects for
21 the protection of life, health and property. Title 18, Part
22 12, Section 42 of the Code of Federal Regulations states that,
23 "To the satisfaction of, and within a time specified by the
24 Regional Engineer an applicant, or licensee must install,
25 operate and maintain any signs, lights, sirens, barriers or
26 other safety devices that may reasonably be necessary". Hydro
27 Public Safety measures includes projects as described in the
28 FERC publication "Guidelines for Public Safety at Hydropower
29 Projects" and as documented in Avista's Hydro Public Safety
30 Plans for each of its hydro facilities.

31
32 **Kettle Falls Reverse Osmosis System - 2017: \$4,510,000**

33 The Kettle Falls Generating Station needs a long-term solution
34 to achieve environmental permit compliance, improve the well
35 water supply chemistry, and replace an aging demineralization
36 system. Currently, several short-term solutions have been
37 employed with increasing and unsustainable operation costs,
38 which includes the use of chemicals at a cost of \$40,000 per
39 month and risk associated with a deionization system. This
40 project will design and install a new water treatment system at
41 Kettle Falls. If this project is not completed, it could result
42 in plant discharge permit violations.

1 **Spokane River License Implementation - 2017: \$2,007,000; 2018:**
2 **\$2,786,000; 2019: \$533,000**

3 This capital spending category covers the ongoing
4 implementation of PM&E programs related to the FERC License for
5 the Spokane River including Post Falls, Upper Falls, Monroe
6 Street, Nine Mile and Long Lake. This includes items
7 enforceable by FERC, mandatory conditioning agencies, and
8 through settlement agreements. Additional details concerning
9 the PM&E measures for the Spokane River license are included in
10 the hydro relicensing section later in this testimony. This
11 License defines how Avista shall operate the Spokane River
12 Project and includes several hundred requirements that must be
13 met to retain this License. Overall, the License is issued
14 pursuant to the Federal Power Act. It embodies requirements of
15 a wide range of other laws, including the Clean Water Act, the
16 Endangered Species Act, and the National Historic Preservation
17 Act, among others. These requirements are also expressed
18 through specific license articles relating to fish, terrestrial
19 resources, water quality, recreation, education, cultural, and
20 aesthetic resources at the Project. In addition, the License
21 incorporates requirements specific to a 50-year settlement
22 agreement between Avista, the Department of Interior and the
23 Coeur d'Alene Tribe, which includes specific funding
24 requirements over the term of the License. Avista entered into
25 additional two-party settlement agreements with local and state
26 agencies, and the Spokane Tribe; these agreements also include
27 funding commitments. The License references our requirements
28 for land management, dam safety, public safety and monitoring
29 requirements, which apply for the term of the License.
30

31 IV. HYDRO RELICENSING

32 **Q. Would you please provide an update on work being done**
33 **under the existing FERC operating license for the Company's**
34 **Clark Fork River generation projects?**

35 A. Yes. Avista received a new 45-year FERC operating
36 license for its Cabinet Gorge and Noxon Rapids hydroelectric
37 generating facilities on the Clark Fork River on March 1, 2001.
38 The Company has continued to work with the 27 Clark Fork

1 Settlement Agreement signatories to meet the goals, terms, and
2 conditions of the Protection, Mitigation and Enhancement (PM&E)
3 measures under the license. The implementation program, in
4 coordination with the Management Committee, which oversees the
5 collaborative effort, has resulted in the protection of
6 approximately 89,500 acres of bull trout, wetlands, uplands,
7 and riparian habitat. More than 44 individual stream habitat
8 restoration projects have occurred on 24 different tributaries
9 within our project area. Avista has collected data on over
10 25,000 individual Bull Trout within the project area.

11 The upstream fish passage program, using electrofishing,
12 trapping and hook-and-line capture efforts, has reestablished
13 Bull Trout connectivity between Lake Pend Oreille and the Clark
14 Fork River tributaries upstream of Cabinet Gorge and Noxon
15 Rapids Dams through the upstream transport of 538 adult Bull
16 Trout, with over 160 of these radio tagged and their movements
17 studied. Beginning in 2015, Avista has also annually
18 implemented experimental upstream transport of 40 to 50 radio
19 tagged adult Westslope Cutthroat Trout from below Cabinet Gorge
20 Dam to Cabinet Gorge Reservoir. Avista has worked with the
21 U.S. Fish and Wildlife Service to develop and test two
22 experimental fish passage facilities. Avista, in consultation
23 with key state and federal agencies, is currently developing

1 designs for a permanent upstream adult fishway for Cabinet Gorge
2 Dam and discussing the timing of, and need for, a fishway at
3 Noxon Rapids Dam.

4 In 2015, the Cabinet Gorge Fishway Fish Handling and
5 Holding Facility was completed. A permanent tributary trap on
6 Graves Creek (an important bull trout spawning tributary) was
7 constructed in 2012 and testing began in 2013. The permanent
8 trap is being iteratively optimized and evaluated to determine
9 if additional permanent tributary traps are warranted.
10 Concurrently, the physical attributes at a site on the East
11 Fork Bull River are being evaluated to determine if this would
12 be a feasible location for a future permanent trap.

13 Recreation facility improvements have been made to over 28
14 sites along the reservoirs. Avista also owns and manages over
15 100 miles of shoreline that includes 3,700 acres of property to
16 meet FERC required natural resource goals, while allowing for
17 public use of these lands where appropriate.

18 Finally, tribal members continue to monitor known cultural
19 and historic resources located within the project boundary to
20 ensure that these sites are appropriately protected. They are
21 also working to develop interpretive sites within the project.

1 **Q. Would you please provide an update on the current**
2 **status of managing total dissolved gas issues at Cabinet Gorge**
3 **dam?**

4 A. Yes. How best to deal with total dissolved gas (TDG)
5 levels occurring during spill periods at Cabinet Gorge Dam was
6 unresolved when the current Clark Fork license was received.
7 The license provided time to study the actual biological impacts
8 of dissolved gas and to subsequently develop a dissolved gas
9 mitigation plan. Stakeholders, through the Management
10 Committee, ultimately concluded that dissolved gas levels
11 should be mitigated, in accordance with federal and state laws.
12 A plan to reduce dissolved gas levels was developed with all
13 stakeholders, including the Idaho Department of Environmental
14 Quality. The original plan called for the modification of two
15 existing diversion tunnels, which could redirect stream flows
16 exceeding turbine capacity away from the spillway.

17 The 2006 Preliminary Design Development Report for the
18 Cabinet Gorge Bypass Tunnels Project indicated that the
19 preferred tunnel configuration did not meet the performance,
20 cost and schedule criteria established in the approved Gas
21 Supersaturation Control Plan (GSCP). This led the Gas
22 Supersaturation Subcommittee to determine that the Cabinet
23 Gorge Bypass Tunnels Project was not a viable alternative to

1 meet the GSCP. The subcommittee then developed an addendum to
2 the original GSCP to evaluate alternative approaches to the
3 Tunnel Project.

4 In September 2009, the Management Committee (MC) agreed
5 with the proposed addendum, which replaces the Tunnel Project
6 with a series of smaller TDG reduction efforts, combined with
7 mitigation efforts during the time design and construction of
8 abatement solutions take place.

9 FERC approved the GSCP addendum in February 2010, and in
10 April 2010 the Gas Supersaturation Subcommittee (a subcommittee
11 of the MC) chose five TDG abatement alternatives for feasibility
12 studies. Feasibility studies and preliminary design were
13 completed on two of the alternatives in 2012. Final design,
14 construction, and testing of the spillway crest modification
15 prototype was completed in 2013. Test results indicated over
16 all TDG performance was positive, however, additional
17 modifications were required to address cavitation issues.
18 Modification of the spillway crest prototype and retesting were
19 completed in 2014. Based on this design, construction of two
20 additional spillway crest modifications were initiated in 2015
21 and completed in 2016. The test results from these two spillway
22 crests were also favorable and modification of two more spillway
23 crests is planned for 2017. Pending results from these

1 additional modifications, it is anticipated that up to three
2 additional spillway crests will be modified by 2018.

3 **Q. Would you please give a brief update on the status of**
4 **the work being done under the Spokane River Hydroelectric**
5 **Project's license?**

6 A. Yes. The Company received a new 50-year license for
7 the Spokane River Project on June 18, 2009. The License
8 incorporated key agreements with the U.S. Department of
9 Interior (Interior) and other key parties in Idaho and
10 Washington. Implementation of the new license began
11 immediately, with the development of over 40 work plans
12 prepared, reviewed and approved, as required, by the Idaho
13 Department of Environmental Quality, Washington Department of
14 Ecology, Interior, and the FERC. The work plans pertain not
15 only to license requirements, but also to meeting requirements
16 under Clean Water Act 401 certifications by Idaho and Washington
17 and other mandatory conditions issued by Interior.

18 Since 2011, Avista has implemented wetland, water quality,
19 fisheries, cultural, recreation, erosion, aquatic weed
20 management, aesthetic, bald eagle, operational and related
21 conditions across all five hydro developments under the
22 Protection Mitigation and Enhancement (PM&E) measures.

1 Avista worked with the Coeur d'Alene Tribe (Tribe) to
2 purchase 656 acres of wetland mitigation properties in 2011 and
3 2012 along Upper Hangman Creek. These properties were purchased
4 utilizing the Coeur d'Alene Reservation Trust Resources
5 Restoration Fund that Avista established in 2009. Avista, in
6 cooperation with the Tribe, has developed and implemented
7 wetland restoration plans for 508 of the required 1,424
8 replacement acres of wetland and riparian habitat along Upper
9 Hangman Creek. Avista and the Tribe continue implementing the
10 wetland plan by assessing and pursuing additional lands,
11 primarily on the Coeur d'Alene Reservation, for acquisition and
12 wetland and riparian habitat restoration.

13 In Idaho, Avista partnered with the Idaho Department of
14 Fish and Game (IDFG) to complete a wetland restoration project
15 on the 124 acre Shadowy St. Joe Wetland Complex. Avista and
16 IDFG continue to evaluate additional wetland protection and/or
17 restoration projects in Idaho. Avista purchased the 109 acre
18 Sacheen Springs Wetland Complex located along the Little
19 Spokane River in Washington. The Company developed a management
20 plan for the wetland complex, which will be protected in
21 perpetuity under a conservation easement.

22 Avista also implements aquatic weed management plans in
23 Coeur d'Alene Lake in Idaho, and Nine Mile Reservoir and Lake

1 Spokane in Washington. The primary components of these plans
2 include monitoring, managing, and educational outreach efforts
3 to assist in reducing or controlling invasive and problematic
4 weeds within the Project area.

5 Avista will continue to develop and implement local,
6 state, and federally required work plans related to fisheries
7 and water quality to fulfill License conditions. One on-going
8 fishery study includes assessing redband trout spawning areas
9 in the Spokane River between Monroe Street Dam and the Nine
10 Mile Reservoir, (over a 10-year period) to determine if spring
11 water releases from the Company's Post Falls Dam should be
12 changed to benefit the spawning areas.

13 The Company completed the Long Lake Dam Spillway
14 Modification Project, following the model and design phases, to
15 reduce total dissolved gas (TDG) in the river downstream of the
16 dam. The cost to construct the spillway deflectors was
17 approximately \$12.0 million. Avista will establish a spillgate
18 protocol to determine the most effective operational scenario
19 to reduce TDG and will monitor TDG downstream of the dam in
20 2017 and 2018 to determine the effectiveness in reducing TDG.

21 Avista completed the proposed dissolved oxygen (DO)
22 improvement measure in the Long Lake Dam tailrace and continues
23 to monitor its effectiveness in addressing low DO in the river

1 below the dam. The monitoring efforts will be ongoing in
2 nature, as the Company has to balance improved DO conditions
3 with increases in TDG, which can be detrimental to downstream
4 fish. Avista is also continuing to evaluate potential measures
5 to improve DO in Lake Spokane, the reservoir created by the
6 Long Lake Dam. Cost estimates to address DO in Lake Spokane
7 are between \$2.5 and \$8.0 million. These estimates will be
8 refined as the evaluations and studies are completed. The
9 Company conducted a pilot test to remove carp, which cause water
10 quality problems associated with DO throughout their life
11 cycle, from the lake in early 2017. The pilot project was
12 successful, allowing the Company to move forward with a more
13 extensive carp removal effort in the Spring of 2017. Avista is
14 also working closely with the Washington Department of Fish and
15 Wildlife and the Washington Department of Ecology on a multi-
16 year habitat assessment for salmonoids for Lake Spokane.

17 Avista partnered with the Idaho Department of
18 Environmental Quality to complete nutrient monitoring in the
19 northern portion of Coeur d'Alene Lake and in the Spokane River
20 downstream of the Lake's outlet to meet the water quality
21 monitoring requirements under the license. It also partnered
22 with the Tribe to complete nutrient monitoring in the southern
23 portion of Coeur d'Alene Lake and the lower St. Joe River. The

1 Company further conducted nutrient monitoring in Lake Spokane
2 as part of its Lake Spokane Dissolved Oxygen Water Quality
3 Attainment Plan.

4 Avista and the Tribe continue to implement the Cultural
5 Resource Management Plan on the Reservation, whereas Avista
6 implements Historic Property Management Plans (off the
7 Reservation) on Project lands in both Idaho and Washington.
8 The primary measures include education and outreach, site
9 monitoring, looting patrol, curation of materials collected,
10 and reporting.

11 The Company continues to work with the various local,
12 state, and federal agencies to manage the required recreation
13 projects in Idaho and Washington. Last year, the Company
14 completed the Post Falls South Channel Overlook and ADA access
15 project, when it restored the area that was disturbed for the
16 Post Falls South Channel Dam Gate Replacement Project in Idaho,
17 and started the planning process for the Lake Spokane Campground
18 expansion project, a cooperative effort with the Washington
19 State Parks and Recreation Commission and the Washington
20 Department of Natural Resources. Avista also constructed a new
21 trailhead and trail to the Spokane River during the restoration
22 effort for the Long Lake Dam Spillway Modification Project.

- 1 **Q. Does this conclude your pre-filed direct testimony?**
- 2 A. Yes it does.